

Report on the Implementation of the 2022 Plan for National Economic and Social Development and on the 2023 Draft Plan for National Economic and Social Development (I)

关于2022年国民经济和社会发展计划执行情况与2023年国民经济和社会发展计划草案的报告(一)

Delivered at the First Session of the 14th National People's Congress

——在第十四届全国人民代表大会第一次会议上

National Development and Reform Commission

国家发展和改革委员会

March 5, 2023

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Esteemed Deputies,

The National Development and Reform Commission has been entrusted by the State Council to deliver this report on the implementation of the 2022 plan and on the 2023 draft plan for national economic and social development to the First Session of the 14th National People's Congress (NPC) for its deliberation and approval. The Commission also invites comments from members of the National Committee of the Chinese People's Political Consultative Conference (CPPCC).

I. Implementation of the 2022 Plan for National Economic and Social Development

The year 2022 was of great importance in the history of both the Communist Party of China (CPC) and the country. The 20th National Congress of the CPC was successfully convened. The Congress unveiled a grand blueprint for building China into a modern socialist country in all respects, charting the course and establishing a guide to action for continued progress in advancing the cause of the Party and the country on the new journey to achieve the Second Centenary Goal in the new era.

Over the past year, we faced a volatile and complex situation abroad and the challenging tasks of advancing reform and development and ensuring stability at home. Under the firm leadership of the CPC Central Committee with Comrade Xi Jinping at its core, all regions and departments consistently followed the guidance of Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, thoroughly implemented the guiding principles from the 19th CPC National Congress and the plenary sessions of the 19th CPC Central Committee, and earnestly studied and implemented the guiding principles from the 20th CPC National Congress. In

各位代表:

受国务院委托, 现将2022年国民经济和社会发展计划执行情况与2023年国民经济和社会发展计划草案提请十四届全国人大一次会议审查, 并请全国政协各位委员提出意见。

一、2022年国民经济和社会发展计划执行情况

2022年是党和国家历史上极为重要的一年。党的二十大胜利召开, 描绘了全面建设社会主义现代化国家的宏伟蓝图, 为新时代新征程党和国家事业发展、实现第二个百年奋斗目标指明了前进方向、确立了行动指南。一年来, 面对风高浪急的国际环境和艰巨繁重的国内改革发展稳定任务, 在以习近平同志为核心的党中央坚强领导下, 各地区各部门坚持以习近平新时代中国特色社会主义思想为指导, 深入贯彻落实党的十九大和十九届历次全会精神, 认真学习贯彻党的二十大精神, 按照党中央、国务院决策部署, 认真执

accordance with the decisions and plans of the CPC Central Committee and the State Council, we faithfully implemented the Report on the Work of the Government and the 2022 plan for national economic and social development, which were approved at the Fifth Session of the 13th NPC, and we adopted the NPC Financial and Economic Affairs Committee's suggestions based on its review of the 2022 plan.

We remained true to the general principle of pursuing progress while ensuring stability and made sure that the requirements for keeping the epidemic under control, stabilizing the economy, and pursuing safe development were followed. We fully and faithfully applied the new development philosophy on all fronts, worked to create a new pattern of development, and focused on promoting high-quality development. We deepened supply-side structural reform. We gave full consideration to both domestic and international imperatives, coordinated our response to the novel coronavirus disease (COVID-19) with economic and social development, and placed equal emphasis on development and security. We continued to ensure stability on the six key fronts and security in the six key areas [The six fronts refer to employment, the financial sector, foreign trade, foreign investment, domestic investment, and expectations. The six areas refer to job security, basic living needs, operations of market entities, food and energy security, stable industrial and supply chains, and the normal functioning of primary-level governments.], and we strengthened macro regulation. In these ways, we effectively responded to impacts from factors that went beyond our anticipation, ensured steady economic performance, and sustained increases in the quality of development. We achieved substantial progress in scientific and technological innovation, deepened reform and opening up across the board, and made solid progress in building a Beautiful China. Employment and prices were kept basically stable, food and energy security and the people's wellbeing were effectively guaranteed, and overall economic and social stability were maintained. The 2022 Beijing Winter Olympics and Paralympics were a great success. In short, we took solid steps forward on the new journey to build China into a modern socialist country in all respects.

1. We remained committed to putting the people and their lives above all else and achieved a major, decisive victory in our fight against COVID-19.

We adhered to a targeted and science-based approach in our COVID-19 response and improved and adjusted our response policies and measures as the situation evolved. We formulated and put into practice the ninth editions of containment protocols and diagnostic and therapeutic protocols, and we strictly implemented requirements for prohibiting nine types of excessive response. We won the great battle to protect Shanghai, withstanding the most challenging test since the fight to protect Wuhan, and took swift and decisive steps to handle local outbreaks. With these actions, we prevented highly virulent and fatal variants from spreading widely and won precious time for securing victory in the fight against COVID-19.

We made our routine epidemic prevention and control measures and emergency response more precise and effective. We reinforced response measures for key venues including schools, nursing homes, and child welfare institutions and for major events and holidays and enhanced land border areas' epidemic prevention, control,

行十三届全国人大五次会议审议批准的《政府工作报告》和审查批准的2022年国民经济和社会发展规划，落实全国人大财政经济委员会审查意见，坚持稳中求进工作总基调，落实疫情要防住、经济要稳住、发展要安全的要求，完整、准确、全面贯彻新发展理念，主动构建新发展格局，着力推动高质量发展，深化供给侧结构性改革，统筹国内国际两个大局，统筹疫情防控和经济社会发展，统筹发展和安全，持续做好“六稳”“六保”工作，加大宏观调控力度，应对超预期因素冲击，经济实现平稳运行，发展质量稳步提升，科技创新成果丰硕，改革开放全面深化，美丽中国建设扎实推进，就业物价基本平稳，粮食安全、能源安全和人民生活得到有效保障，保持了经济社会大局稳定，成功举办北京冬奥会、冬残奥会，全面建设社会主义现代化国家新征程迈出坚实步伐。

(一) 始终坚持人民至上、生命至上，取得疫情防控重大决定性胜利。坚持科学精准防控，因时因势优化调整防控政策措施，制定实施第九版防控方案和第九版诊疗方案，严格落实疫情防控“九不准”要求，打赢大上海保卫战，经受住了武汉保卫战以来最为严峻的考验，迅速果断处置有关地区发生的局部聚集性疫情，成功避免了致病力较强、致死率较高的病毒株的广泛流行，为打赢疫情防控阻击战赢得了宝贵时间。常态化疫情防控和应急处置更加精准有效，强化学校、养老院、儿童福利机构等重点场所及重大活动、节日期间防控措施，加强陆路边境口岸地区疫情防控救治能力建设，开展“平急两用”隔离收治设施试点建设，着力做好生活物资保障。全力推进疫苗、药物等研发推广和生产保障，国产新冠疫苗药物研发取得新进展，抗疫国际合作持续深化。

and treatment capacity. We launched pilot projects for building quarantine and treatment facilities that are capable of operating both under normal conditions and in emergencies and worked to ensure the supply of daily necessities. We made every effort to promote the research, development, and application of vaccines and medicines and guaranteed their production. China's domestic COVID-19 vaccines and remedies saw new progress in research and development (R&D), and China continued to expand international cooperation in the fight against COVID-19. We put enterprises along key industrial and supply chains on white lists to ensure smooth transportation and logistics and guarantee that key industrial chains are not blocked.

Since November 2022, we have continued to improve and adjust our response measures by focusing on ensuring people's health and preventing severe cases. We rolled out 20 measures to optimize our COVID-19 response followed by 10 more, improved health services and management for key groups such as seniors, pregnant and lying-in women, and children, and worked faster to help the elderly get vaccinated. We strengthened the production, distribution, and supply of key epidemic supplies and effectively dealt with illegal pricing manipulation for epidemic-related products. We strengthened primary-level medical services, improved the systems for epidemic prevention, control, and treatment, and enhanced our emergency response capacity. We provided effective treatment for more than 200 million diagnosed patients, including close to 800,000 severe cases. These efforts laid a foundation and made it possible for the government to downgrade its response to COVID-19 to "Class B infectious disease, Class B control," and secure a smooth transition in our response efforts in a relatively short time.

For over three years, China's fight against COVID-19 has been truly extraordinary. We efficiently coordinated our epidemic response and economic and social development, and we effectively protected the people's health and safety, thereby minimizing the impact of the epidemic on economic and social development. For a populous country to emerge from a pandemic largely unscathed is a miraculous achievement in the history of human civilization. Practice shows that the CPC Central Committee's major judgments on the development of the epidemic, its major decisions on response efforts, and its major adjustments to our response strategy have been completely correct. It has taken measures that have proven effective in practice and that enjoy public support, yielding tremendous results.

2. We implemented prudent and effective macro policies and maintained overall economic and social stability.

In response to the impacts of repeated resurgence and continued spread of the coronavirus, the outbreak of the Ukraine crisis, and other factors that went beyond our anticipation, we decisively took stronger steps in implementing our macro policies. We promoted sustained economic recovery, with a focus on ensuring stable growth, employment, and prices. China's gross domestic product (GDP) reached 121 trillion yuan in 2022, representing annual growth of 3%. A total of 12.06 million urban jobs were created nationwide, and the year-end surveyed urban unemployment rate was 5.5%. Overall stability was maintained in prices, with the monthly year-on-year rise in the consumer price index (CPI) kept under 3% and yearly CPI growth at 2%, which stood in stark contrast to the 40-plus-year record high in global inflation. China had a favorable balance of international payments, and its foreign reserves totaled

实施重点产业链供应链企业“白名单”管理，切实抓好交通物流保通保畅，确保重点产业链不被阻断。11月以来，围绕“保健康、防重症”，不断优化调整防控措施，出台进一步优化疫情防控二十条措施和新十条措施，加强老年人、孕产妇、儿童等重点人群健康服务和管理，加快推进老年人疫苗接种，加强重点抗疫物资生产、调度和供应，有效遏制涉疫产品价格违法行为，加强基层医疗服务保障，完善疫情防控救治体系建设，提升应急处置能力，2亿多人得到诊治，近80万重症患者得到有效救治，为将新冠病毒感染调整为“乙类乙管”和较短时间内实现疫情防控平稳转段打下了基础、创造了条件。三年多我国抗疫防疫历程极不平凡，我们高效统筹疫情防控和经济社会发展，有效保护了人民群众生命安全和身体健康，最大限度减少了疫情对经济社会发展的影响，创造了人类文明史上人口大国成功走出疫情大流行的奇迹。实践证明，党中央对疫情形势的重大判断、对防控工作的重大决策、对防控策略的重大调整是完全正确的，措施是有力的，群众是认可的，成效是巨大的。

(二) 实施稳健有效的宏观政策，保持了经济社会大局稳定。针对疫情反复延宕、乌克兰危机爆发等超预期因素冲击，果断加大宏观政策实施力度，突出稳增长稳就业稳物价，推动经济企稳回升。2022年国内生产总值达到121万亿元，增长3.0%；全国城镇新增就业1206万人，年末全国城镇调查失业率为5.5%；物价总水平持续平稳运行，居民消费价格指数（CPI）单月同比涨幅始终运行在3%以下，全年上涨2.0%，与全球通胀水平达到40多年新高形成鲜明对比；国际收支状况较好，年末外汇储备规模为31277亿美元。

一是宏观调控持续创新完善。及时出台实施